

ALLOWANCES AND OFFICE STAFF FOR FORMER PRESIDENTS

PURPOSE OF THE APPROPRIATION

This is an annual appropriation that provides funding for legal entitlements of former Presidents and their spouses. It covers pensions; suitable office space, appropriately furnished and equipped; an office staff; free mailing privileges within the United States and its territories/possessions; official travel expenses; and pensions and free mailing privileges for widows of former Presidents. The appropriation is available for new obligations only during the year for which it is enacted.

AUTHORITY FOR THE PROGRAM

This program is authorized by the Former Presidents Act, P.L. 85-745 (3 U.S.C. 102 note) of August 25, 1958, as amended.

HISTORY OF THE PROGRAM

Legislation authorizing this program was enacted in the closing days of the 85th Congress. As such, no funding had been originally requested for 1959. At the time, however, the 1959 Independent Offices Appropriation Act was under reconsideration by Congress after a Presidential veto; during that process, a token \$100,000 was added for former Presidents support under the appropriation for Salaries and Expenses, Office of Administrator. This was done without discussion with GSA, and it was later determined that the amount would be inadequate. A 1959 supplemental appropriation of \$60,000 was provided to cover the deficiency.

For 1960, GSA proposed and Congress enacted a separate appropriation for the program, titled Allowances and Office Facilities for Former Presidents.

The original authorization provided that each former President was to receive a pension of \$25,000; an allowance for office staff not to exceed \$50,000 per year, with no individual staff salary to exceed that of an employee of a U.S. Senator, and free mailing privileges within the U.S. and its territories and possessions. A pension of \$10,000 was also established for the widow of a former President.

In 1965, P.L. 88-426 of August 25, 1965 increased the aggregate amount for office staff to \$65,000, later raised to \$80,000 by P.L. 90-206 of December 16, 1967, and to \$96,000 by P.L. 91-231 of April 15, 1970. The law also stipulated that the annual rate of compensation for any one person on the former President's staff could not exceed the highest annual rate of basic pay for an Executive Level II position.

The Supplemental Appropriation Act, 1969 (P.L. 90-608) provided that funds available under this appropriation also "shall be available for travel and related expenses for former Presidents and not to exceed two members of his staff".

In 1971, P.L. 91-658 raised the former President's annual monetary allowance (pension) to the highest rate of pay for an Executive Level I position. The same Act also increased the pension for the widow of a former President to \$20,000. In 1973, P.L. 93-191 extended free franking (mailing) privileges to the surviving spouse of any former President.

Through 1969, the account supported all authorized expenses. In 1970, the title was changed to Allowances and Office Staff for Former Presidents, deleting the word "Facilities", since GSA Order ADM 5440.33 of October 11, 1968 had transferred responsibility for providing furnished and equipped office space to the Operating Expenses, Public Buildings Service appropriation. This arrangement continued until 1975, when the Federal Buildings Fund (FBF) was established, and the former Presidents appropriation again included funding for all costs, including office space and furnishings. At the time, however, an exception was made by the Administrator to exclude this account from paying Standard Level User Charges (SLUC) to the FBF; it was not until 1979 that this account began to budget/pay for SLUC.

As a related matter, the Presidential Transition Act of 1963, which provides for the orderly transition of executive power, also authorizes certain services and facilities for each former President and Vice President for a period of six months from the expiration of his term; these are funded under the Expenses, Presidential Transition appropriation. To avoid duplication, it states that, except for sections dealing with pensions, other provisions of the Former Presidents Act of 1958 shall not become effective until six months after the expiration of the Presidential term.

For a number of years, GSA attempted to avoid duplication by removing former Presidents' benefits from the Transition Act, and including them all under the Former Presidents Act. Although this has not yet been done, P.L. 95-138 did provide that, for the first 30-month period that a former President is entitled to staff assistance, compensation in the aggregate shall not exceed \$150,000 per annum. After this period, aggregate staff compensation is again subject to the aggregate \$96,000 annual limitation.

For reference, the Former Presidents Act of 1958, together with a brief summary of entitlement changes, is included following the financial tables in this section.

Sec. 6 of the GSA general provision of the 1994 Treasury, Postal Service, and General Government Appropriations Act (Pub. L. 103-123 of October 28, 1993 modified 39 U.S.C. 3214 to provide that allowances (other than pensions) for then-current former Presidents would cease after 5 years, and that entitlements for future former Presidents would be limited to 4 years and 6 months after they first became entitled to them. This "sunset" provision was later repealed by sec. 409 of the Treasury and General Government Appropriations Act, 1998 (Pub. L. 105-61 of October 10, 1997).

DESCRIPTION OF BUDGETARY ACTIVITIES

1. Allowances and Pensions. Authorizing legislation prescribes that allowances for former Presidents and pensions for widows of former Presidents be paid to them monthly by the Secretary of the Treasury. Transfers are centrally made by GSA to the Treasury in appropriate amounts: Presidential allowances are set at a rate equivalent to an Executive Level I position; widows' pensions are fixed at \$20,000 annually. This activity also finances payments to the U.S. Postal Service (USPS) for widows' postal privileges.

2. Office Staff. This activity provides for remaining support for the former President, including:

a. Salaries of the office staff selected by the former President and related Government benefits (e.g., contributions for Civil Service Retirement, Federal Employees Group Life Insurance, Health Benefits, etc.). Basic salary for any one employee is limited to that of an Executive Level II position, and aggregate annual compensation for the total staff is limited to \$96,000 (except for the first 30 months after expiration of the former President's term, when the limitation is \$150,000).

b. Travel for the former President and not to exceed two members of his staff annually.

c. Payments to the USPS for mailing privileges of each former President.

d. Providing office space, furnishings, equipment, office supplies, communications costs, and payment of SLUC/Rent for space occupied, at a place within the United States specified by the former President.

Responsibility for executing support under this activity is delegated to the Regional Administrator(s) of the region(s) in which a former President establishes his office.

APPROPRIATION LANGUAGE

The first full appropriation language appeared in the 1960 Appropriations Act; it was similar to the language inserted by Congress in the 1959 Act, but rearranged to reflect separate status. The following shows the latest language, as of FY 1998.

"Allowances and Office Staff for Former Presidents

For carrying out the provisions of the Act of August 25, as amended (31 U.S.C. 102 note), and Public Law 95-138, § _____: *Provided*, That the Administrator of General Services shall transfer to the Secretary of the Treasury such sums as may be necessary to carry out the provisions such Acts."

(NOTE: the 1969 Supplemental Appropriations Act (P.L. 90-608; 82 Stat. 1192) included the following provision which, by use of the term "hereafter", permanently authorized use of funds for travel. It was not repeated in subsequent Acts:

"For an additional amount for "Allowances and Office Facilities for Former Presidents, \$40,000, and funds appropriated under this head shall be available hereafter for travel and related expenses of former Presidents and not to exceed two members of their staffs."

BUDGETARY HISTORY OF APPROPRIATIONS (In Whole Dollars)

| Fiscal -- Year | Estimate To OMB | Presidents Allowance | House Bill | Senate Bill | -----Appropriations Enacted----- | | |
|----------------------|--------------------|-------------------------|-------------------|-------------------|----------------------------------|------------------|---------------------|
| | | | | | Amount | P. L. | Date |
| 1959 1/ Suppl | 60,000 | 60,000 | 100,000 60,000 | 100,000 60,000 | 100,000 60,000 | 85-844 86-30 | 8/28/58 5/20/59 |
| 1960 | 200,000 | 200,000 | 200,000 | 200,000 | 200,000 | 86-255 | 9/14/59 |
| 1961 | 250,000 | 250,000 | 250,000 | 250,000 | 250,000 | 86-626 | 7/12/60 |
| 1962 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 87-141 | 8/17/61 |
| 1963 | 320,000 | 320,000 | 320,000 | 320,000 | 320,000 | 87-741 | 10/3/62 |
| 1964 | 310,000 | 300,000 | 300,000 | 300,000 | 300,000 | 88-215 | 12/19/63 |
| 1965 | 300,000 | 310,000 | 310,000 | 310,000 | 310,000 | 88-507 | 8/30/64 |
| 1966 | 355,000 | 235,000 | 235,000 | 235,000 | 235,000 | 89-128 | 8/16/65 |
| 1967 | 235,000 | 235,000 | 235,000 | 235,000 | 235,000 | 89-555 | 9/6/66 |
| 1968 Suppl | 235,000 16,000 | 235,000 16,000 | 235,000 16,000 | 235,000 16,000 | 235,000 16,000 | 90-121 90-392 | 11/3/67 7/9/68 |
| 1969 Suppl | 235,000 40,000 | 267,000 40,000 | 267,000 -- | 267,000 40,000 | 267,000 40,000 | 90-550 90-608 | 10/4/68 10/21/68 |
| 1970 | 450,000 | 440,000 | 335,000 | 335,000 | 335,000 | 91-126 | 11/26/69 |
| 1971 Suppl | 303,000 60,000 | 303,000 60,000 | 303,000 40,000 | 303,000 40,000 | 303,000 40,000 | 91-556 92-18 | 12/17/70 5/25/71 |
| 1972 | 418,000 | 418,000 | 418,000 | 418,000 | 418,000 | 92-49 | 7/9/71 |
| 1973 | 408,000 | 408,000 | 408,000 | 408,000 | 408,000 | 92-351 | 7/13/72 |
| 1974 | 236,000 | 236,000 | 60,000 | 60,000 | 60,000 | 93-143 | 10/30/73 |
| 1975 Suppl | 99,000 400,000 | 99,000 400,000 | 60,000 100,000 | 60,000 100,000 | 60,000 100,000 | 93-381 93-554 | 8/21/74 12/27/74 |
| 1976 | 367,000 | 328,000 | 246,152 | 300,000 | 275,000 | 94-91 | 8/9/75 |

| | | | | | | | |
|----------------------|-----------|-----------|---------------------|---------------------|--|-----------------------------------|--|
| Trans Qtr | 92,000 | 82,000 | 61,538 | 75,000 | 68,500 | 94-91 | 8/9/75 |
| 1977 | 328,000 | 280,000 | 280,000 | 280,000 | 280,000 | 94-363 | 7/14/76 |
| Suppl | 110,000 | 110,000 | 110,000 | 110,000 | 110,000 <u>2/</u> | 95-26 | 5/4/77 |
| 1978 | 667,000 | 667,000 | 617,000 | 617,000 | 617,000 | 95-81 | 7/31/77 |
| Suppl | -- | -- | 54,000 <u>3/</u> | 54,000 | 54,000 | 95-240 | 3/7/78 |
| 1979 | 801,000 | 771,000 | 771,000 | 771,000 | 771,000 | 95-429 | 10/10/78 |
| 1980 | 798,000 | 798,000 | 798,000 | 759,500 | 759,500 | 96-74 | 9/29/79 |
| Suppl | 66,000 | 66,000 | -- <u>4/</u> | -- | -- | -- | -- |
| 1981 | 798,000 | 798,000 | 716,000 | -- | Cumulative Continuing Resolutions: 333,245 823,000 | 96-369 96-536 | 10/1/80 12/16/80 |
| Rescission | | | | | - 8,000 | 97-12 | 6/5/81 |
| 1982 | 1,106,000 | 1,106,000 | 1,106,000 | 1,106,000 | Cumulative Continuing Resolutions: 155,000 232,000 542,000 1,061,760 | 97-51 97-85 97-92 97-161 | 10/1/81 11/23/81 12/15/81 3/31/82 |
| 1983 | 1,106,000 | 1,106,000 | 1,106,000 | 1,106,000 | Cumulative Continuing Resolutions: 243,000 1,106,000 | 97-276 97-377 | 10/2/82 12/21/82 |
| 1984 | 1,171,000 | 1,171,000 | 1,171,000 | 1,171,000 | 1,171,000 | 98-151 | 11/14/83 |
| 1985 | 1,184,000 | 1,170,000 | 1,022,900 <u>5/</u> | 1,170,000 | 1,170,000 | 98-473 | 10/12/84 |
| Rescission <u>6/</u> | | | | | - 19,000 | 99-88 | 8/15/85 |
| 1986 | 1,208,000 | 1,208,000 | 931,600 <u>7/</u> | 1,151,000 <u>7/</u> | 1,100,000 | 99-190 | 12/19/85 |
| Sequester <u>8/</u> | -- | -- | -- | -- | - 35,000 | | |
| 1987 | 1,234,000 | 1,234,000 | 1,176,000 | 1,171,800 | 1,171,800 | 99-591 | 10/31/86 |
| Suppl for pay/FERS | -- | -- | 5,000 | 5,000 | 5,000 | 100-71 | 7/11/87 |
| 1988 | 1,298,000 | 1,328,000 | 1,128,000 | 1,198,000 | 1,198,000 | 100-202 | 12/22/87 |
| 1989 | 1,468,000 | 1,431,000 | 1,431,000 | 1,400,000 | 1,431,000 | 100-440 | 9/22/88 |
| 1990 | 1,823,000 | 1,823,000 | 1,823,000 | 1,823,000 | 1,823,000 | 101-136 | 11/3/89 |
| Sequester <u>8/</u> | -- | -- | -- | -- | - 15,000 | | |
| 1991 | 1,964,000 | 1,964,000 | 1,808,000 | 1,964,000 | 1,964,000 | 101-509 | 11/5/90 |
| 1992 | 2,109,000 | 2,129,000 | 2,129,000 | 2,129,000 | 2,129,000 | 102-141 | 10/28/91 |
| 1993 | 2,200,000 | 2,200,000 | 2,183,000 | 2,200,000 | 2,386,000 | 102-393 | 10/6/92 |
| 1994 | 2,833,000 | 2,833,000 | 2,833,000 | 2,833,000 | 2,833,000 | 103-123 | 10/28/93 |
| 1995 | 2,690,000 | 2,740,000 | 2,215,000 | 2,215,000 | 2,215,000 | 103-329 | 9/30/94 |
| 1996 | 2,181,000 | 2,181,000 | 2,181,000 | 2,181,000 | 2,181,000 | 104-52 | 11/19/95 |
| 1997 | 2,180,000 | 2,180,000 | 2,180,000 | 2,180,000 | 2,180,000 | 104-208 | 9/30/96 |
| 1998 | 2,250,000 | 2,250,000 | 2,208,000 | 2,208,000 | 2,208,000 | 105-61 | 10/10/97 |

1/
Included under "Salaries and Expenses, Office of Administrator".

2/
Included \$3,000 for increased pay costs.

3/
To fund increase in staff entitlement for Pres. Ford from \$96,000 to \$150,000 during first 30 months after expiration of term.

4/
Withdrawn at GSA's request.

5/
Excludes an additional proposed 1% reduction to amounts otherwise appropriated (not accepted in conference).

6/
Sec. 2901 of the Deficit Reduction Act of 1984, Pub. L. 98-369, required specific governmentwide reductions in administrative costs for travel, consultants, public affairs, and printing; OMB was to determine each agency/account share of the total reduction. \$19,000 was the prorata share for this account, and was rescinded.

7/

Excludes additional percentage reductions to amounts otherwise appropriated proposed by House and Senate floor amendments; they were not accepted in conference.

8/

Permanently cancelled budget authority pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, Pub. L. 99-177 (Gramm-Rudman-Hollings).

| FUNDS AVAILABLE, OBLIGATIONS, AND OUTLAYS (In Whole Dollars) | | | | | | |
|---|-----------------------|-------------------------|------------------------|----------------------------|--------------------------|----------------|
| <u>Fiscal Year</u> | <u>Appropriations</u> | <u>Other Availabil.</u> | <u>Total Available</u> | <u>Obligated During Yr</u> | <u>Unoblig. Balances</u> | <u>Outlays</u> |
| 1959 | 160,000 | -- | 160,000 | 146,945 | 13,055 | 146,371 |
| 1960 | 200,000 | -- | 200,000 | 179,104 | 20,896 | 173,962 |
| 1961 | 250,000 | -- | 250,000 | 244,512 | 5,488 | 235,430 |
| 1962 | 300,000 | -- | 300,000 | 276,181 | 23,819 | 293,770 |
| 1963 | 320,000 | - 10,000 <u>1/</u> | 310,000 | 261,255 | 48,745 | 261,377 |
| 1964 | 300,000 | -- | 300,000 | 281,498 | 18,502 | 280,631 |
| 1965 | 310,000 | -- | 310,000 | 269,268 | 40,732 | 268,988 |
| 1966 | 235,000 | -- | 235,000 | 188,880 | 46,120 | 190,426 |
| 1967 | 235,000 | -- | 235,000 | 196,733 | 38,267 | 200,006 |
| 1968 | 251,000 | -- | 251,000 | 202,061 | 48,939 | 201,009 |
| 1969 | 307,000 | - 53,200 <u>2/</u> | 253,800 | 158,508 | 95,292 | 161,743 |
| 1970 | 335,000 | (135,652) <u>3/</u> | 335,000 | 133,721 | 201,278 | 135,652 |
| 1971 | 343,000 | (76,039) <u>3/</u> | 343,000 | 240,956 | 102,044 | 236,137 |
| 1972 | 418,000 | (83,262) <u>3/</u> | 418,000 | 255,712 | 162,288 | 258,097 |
| 1973 | 408,000 | (70,633) <u>3/</u> | 408,000 | 206,464 | 201,536 | 206,469 |
| 1974 | 60,000 | -- | 60,000 | 60,000 | -- | 63,517 |
| 1975 | 160,000 | -- | 160,000 | 158,368 | 1,632 | 150,516 |
| 1976 | 275,000 | -- | 275,000 | 254,332 | 20,668 | 256,205 |
| Trans Qtr | 68,500 | 20,668 <u>4/</u> | 89,168 | 71,081 | 18,087 | 63,907 |
| 1977 | 390,000 | -- | 390,000 | 378,749 | 11,251 | 339,395 |
| 1978 | 671,000 | -- | 671,000 | 651,965 | 19,035 | 226,932 |
| 1979 | 771,000 | -- | 771,000 | 720,697 | 50,303 | 1,146,975 |
| 1980 | 759,500 | -- | 759,500 | 739,795 | 19,705 | 730,660 |
| 1981 | 815,000 | -- | 815,000 | 718,325 | 96,675 | 710,864 |
| 1982 | 1,061,760 | -- | 1,061,760 | 1,024,405 | 37,355 | 997,924 |
| 1983 | 1,106,000 | -- | 1,106,000 | 1,028,820 | 77,180 | 1,016,169 |
| 1984 | 1,171,000 | -- | 1,171,000 | 1,075,176 | 95,824 | 1,080,000 |
| 1985 | 1,151,000 | -- | 1,151,000 | 1,103,933 | 47,067 | 1,101,000 |
| 1986 | 1,065,000 | -- | 1,065,000 | 1,036,729 | 28,271 | 1,027,000 |
| 1987 | 1,176,800 | -- | 1,176,800 | 1,055,273 | 121,527 | 1,005,000 |
| 1988 | 1,198,000 | -- | 1,198,000 | 1,058,305 | 139,695 | 1,067,000 |
| 1989 | 1,431,000 | -- | 1,431,000 | 1,247,848 | 183,152 | 1,217,000 |
| 1990 | 1,808,000 | -- | 1,808,000 | 1,710,716 | 97,284 | 1,730,000 |

| | | | | | | |
|------|-----------|-------------------|-----------|-----------|---------|-----------|
| 1991 | 1,964,000 | -- | 1,964,000 | 1,815,394 | 148,606 | 1,791,000 |
| 1992 | 2,129,000 | - 6,000 <u>5/</u> | 2,123,000 | 1,976,802 | 146,198 | 1,972,000 |
| 1993 | 2,386,000 | -- | 2,386,000 | 2,247,507 | 138,493 | 2,205,000 |
| 1994 | 2,833,000 | -- | 2,833,000 | 2,495,495 | 337,505 | 2,576,000 |
| 1995 | 2,215,000 | - 2,000 <u>6/</u> | 2,213,000 | 2,072,824 | 140,176 | 2,036,729 |
| 1996 | 2,181,000 | -- | 2,181,000 | 1,992,166 | 188,834 | 1,984,000 |
| 1997 | 2,180,000 | -- | 2,180,000 | 2,002,881 | 177,119 | 1,386,000 |

1/

Transfer to "Operating Expenses, PBS" for increased pay costs.

2/

Functional transfer to OE, PBS for providing furnished and equipped office space to former Presidents.

3/

Additional funds spent under OE, PBS of office space for President Johnson.

4/

Unobligated Transition Quarter balances were made available for obligation in 1977.

5/

Portion of travel funds not available pursuant to section 523A of P.L. 102-141.

6/

Procurement reform savings canceled by Pub. L. 103-329.

OBLIGATIONS BY BUDGETARY ACTIVITIES
(In Whole Dollars)

| <u>Fiscal Year</u> | <u>Allowances and Pensions</u> | <u>Office Staff and Facilities</u> | <u>Total Obligations</u> |
|------------------------|------------------------------------|--|------------------------------|
| 1959 | 59,333 | 87,612 | 146,945 |
| 1960 | 70,000 | 109,104 | 179,104 |
| 1961 | 81,180 | 163,332 | 244,512 |
| 1962 | 89,845 | 186,236 | 276,181 |
| 1963 | 78,528 | 182,727 | 261,255 |
| 1964 | 81,056 | 200,442 | 281,498 |
| 1965 | 67,639 | 201,629 | 269,268 |
| 1966 | 60,000 | 128,880 | 188,880 |
| 1967 | 60,000 | 136,733 | 196,733 |
| 1968 | 60,000 | 142,061 | 202,061 |
| 1969 | 59,841 | 98,508 <u>1/</u> | 158,508 |
| 1970 | 60,000 | 73,721 | 133,721 |
| 1971 | 98,445 | 142,511 | 240,956 |
| 1972 | 140,000 | 115,712 | 255,712 |
| 1973 | 102,000 | 104,464 | 206,464 |
| 1974 | 60,000 | -- | 60,000 |
| 1975 | 113,583 | 44,785 | 158,368 |
| 1976 | 122,250 | 132,082 | 254,332 |
| Trans Qtr | 30,750 <u>2/</u> | 40,331 | 71,081 |
| 1977 | 174,506 | 204,243 | 378,749 |
| 1978 | 193,963 | 458,002 | 651,965 |
| 1979 | 192,000 | 528,697 | 720,697 |

| | | | |
|------|---------|-----------|-----------|
| 1980 | 185,661 | 554,134 | 739,795 |
| 1981 | 229,977 | 488,348 | 718,325 |
| 1982 | 253,890 | 770,515 | 1,024,405 |
| 1983 | 255,983 | 772,817 | 1,028,800 |
| 1984 | 267,314 | 807,862 | 1,075,176 |
| 1985 | 276,425 | 827,508 | 1,103,933 |
| 1986 | 278,600 | 758,129 | 1,036,729 |
| 1987 | 304,514 | 750,759 | 1,055,273 |
| 1988 | 318,500 | 739,805 | 1,058,305 |
| 1989 | 388,043 | 859,805 | 1,247,848 |
| 1990 | 438,800 | 1,271,916 | 1,710,716 |
| 1991 | 544,000 | 1,271,394 | 1,815,394 |
| 1992 | 590,300 | 1,386,502 | 1,976,802 |
| 1993 | 712,523 | 1,534,984 | 2,247,507 |
| 1994 | 696,869 | 1,798,626 | 2,495,495 |
| 1995 | 613,600 | 1,459,224 | 2,072,824 |
| 1996 | 613,600 | 1,378,566 | 1,992,166 |
| 1997 | 613,600 | 1,389,281 | 2,002,881 |

1/
Decrease reflects transfer to Public Buildings Service the responsibility for providing furnished and equipped office space (\$53,200 in appropriations was transferred to OE, PBS).

2/
Includes \$29,668 in 1976 unobligated balances carried forward.

APPROPRIATIONS/OBLIGATIONS BY PRESIDENT
(In Whole Dollars)

| <u>Fiscal</u> <u>Year</u> | <u>Pres.</u> <u>Hoover</u> | <u>Pres.</u> <u>Truman</u> | <u>Pres.</u> <u>Eisenhower</u> | <u>Mrs.</u> <u>Wilson</u> | <u>Mrs.</u> <u>Roosevelt</u> | <u>Mrs.</u> <u>Kennedy</u> | <u>Widow's</u> <u>Postage</u> | <u>Total</u> |
|------------------------------|-------------------------------|-------------------------------|-----------------------------------|--------------------------------|---------------------------------|-------------------------------|----------------------------------|--------------|
| <u>1959</u> | | | | | | | | |
| Appr. | 81,750 | 61,250 | -- | 8,500 | 8,500 | -- | -- | 160,000 |
| Obligation | 74,873 | 55,129 | -- | 8,500 | 8,500 | -- | -- | 147,002 |
| <u>1960</u> | | | | | | | | |
| Appr. | 103,000 | 77,000 | -- | 10,000 | 10,000 | -- | -- | 200,000 |
| Obligation | 94,407 | 64,696 | -- | 10,000 | 10,000 | -- | -- | 179,103 |
| <u>1961</u> | | | | | | | | |
| Appr. | 103,000 | 77,000 | 50,000 | 10,000 | 10,000 | -- | -- | 250,000 |
| Obligation | 93,489 | 68,776 | 62,247 | 10,000 | 10,000 | -- | -- | 244,512 |
| <u>1962</u> | | | | | | | | |
| Appr. | 103,000 | 77,000 | 100,000 | 10,000 | 10,000 | -- | -- | 300,000 |
| Obligation | 101,672 | 71,950 | 87,614 | 10,000 | 10,000 | -- | -- | 281,236 |
| <u>1963</u> | | | | | | | | |
| Appr. | 113,000 | 87,000 | 110,000 | -- | 10,000 | -- | -- | 320,000 |
| Obligation | 105,591 | 68,550 | 83,586 | -- | 10,000 | -- | -- | 267,727 |
| | <u>Pres.</u> <u>Hoover</u> | <u>Pres.</u> <u>Truman</u> | <u>Pres.</u> <u>Eisenhower</u> | <u>Pres.</u> <u>Johnson</u> | <u>Mrs.</u> <u>Eisenhwr</u> | <u>Mrs.</u> <u>Kennedy</u> | <u>Widow's</u> <u>Postage</u> | <u>Total</u> |
| <u>1964</u> | | | | | | | | |
| Appr. | 110,000 | 84,000 | 106,000 | -- | -- | -- | -- | 300,000 |
| Obligation | 101,898 | 72,758 | 100,695 | -- | -- | -- | -- | 275,351 |
| <u>1965</u> | | | | | | | | |
| Appr. | 110,000 | 84,000 | 106,000 | -- | -- | 10,000 | -- | 310,000 |

| | | | | | | | | |
|--------------|--------------|-------------|---------------|----------------|---------------|-----------------|----------------|--------------|
| Obligation | 76,889 | 74,289 | 108,090 | -- | -- | 10,000 | -- | 269,268 |
| <u>1966</u> | | | | | | | | |
| Apprpr. | -- | 99,000 | 126,000 | -- | -- | 10,000 | -- | 235,000 |
| Obligation | -- | 75,685 | 103,195 | -- | -- | 10,000 | -- | 188,880 |
| <u>1967</u> | | | | | | | | |
| Apprpr. | -- | 99,000 | 126,000 | -- | -- | 10,000 | -- | 235,000 |
| Obligation | -- | 78,251 | 108,482 | -- | -- | 10,000 | -- | 196,733 |
| <u>1968</u> | | | | | | | | |
| Apprpr. | -- | 107,000 | 134,000 | -- | -- | 10,000 | -- | 251,000 |
| Obligation | -- | 77,926 | 114,139 | -- | -- | 10,000 | -- | 202,065 |
| <u>1969</u> | | | | | | | | |
| Apprpr. | -- | 135,000 | 162,000 | -- | -- | 10,000 | -- | 307,000 |
| Obligation | -- | 76,858 | 65,356 | -- | -- | 10,000 | -- | 152,214 |
| <u>1970</u> | | | | | | | | |
| Apprpr. | -- | 146,500 | 32,000 | 146,500 | 10,000 | -- | -- | 335,000 |
| Obligation | -- | 83,249 | 15,304 | 25,000 1/ | 10,000 | -- | -- | 133,553 |
| <u>1971</u> | | | | | | | | |
| Apprpr. | -- | 161,500 | -- | 161,500 | 20,000 | -- | -- | 343,000 |
| Obligation | -- | 104,029 | -- | 122,122 | 20,000 | -- | -- | 246,151 |
| <u>1972</u> | | | | | | | | |
| Apprpr. | -- | 199,000 | -- | 199,000 | 20,000 | -- | -- | 418,000 |
| Obligation | -- | 122,375 | -- | 123,337 | 20,000 | -- | -- | 265,712 |
| <u>1973</u> | | | | | | | | |
| Apprpr. | -- | 194,000 | -- | 194,000 | 20,000 | -- | -- | 408,000 |
| Obligation | -- | 68,023 | -- | 99,441 | 20,000 | -- | -- | 187,464 |
| | <u>Pres.</u> | <u>Pres</u> | <u>Pres.</u> | <u>Mrs.</u> | <u>Mrs.</u> | <u>Mrs.</u> | <u>Widow's</u> | |
| | <u>Nixon</u> | <u>Ford</u> | <u>Carter</u> | <u>Johnson</u> | <u>Truman</u> | <u>Eisenhwr</u> | <u>Postage</u> | <u>Total</u> |
| <u>1974</u> | | | | | | | | |
| Apprpr. | -- | -- | -- | 20,000 | 20,000 | 20,000 | -- | 60,000 |
| Obligation | -- | -- | -- | 20,000 | 20,000 | 20,000 | -- | 60,000 |
| <u>1975</u> | | | | | | | | |
| Apprpr. | -- | -- | -- | 20,000 | 20,000 | 20,000 | -- | 60,000 |
| Appn (Suppl) | 100,000 | -- | -- | -- | -- | -- | -- | 100,000 |
| Obligation | 98,368 | -- | -- | 20,000 | 20,000 | 20,000 | -- | 158,368 |
| <u>1976</u> | | | | | | | | |
| Apprpr. | 210,000 | -- | -- | 20,000 | 20,000 | 20,000 | 5,000 | 275,000 |
| Obligation | 190,774 | -- | -- | 20,000 | 20,000 | 20,000 | 3,558 | 254,332 |
| <u>1977</u> | | | | | | | | |
| Apprpr. | 218,000 | 107,000 | -- | 20,000 | 20,000 | 20,000 | 5,000 | 390,000 |
| Obligation | 215,923 | 100,245 | -- | 20,000 | 20,000 | 20,000 | 2,581 | 378,749 |
| <u>1978</u> | | | | | | | | |
| Apprpr. | 235,000 | 317,000 | -- | 20,000 | 20,000 | 20,000 | 5,000 | 617,000 |
| Appn (Suppl) | -- | 54,000 | -- | -- | -- | -- | -- | 54,000 |
| Obligation | 229,323 | 360,679 | -- | 20,000 | 20,000 | 20,000 | 1,963 | 651,965 |
| <u>1979</u> | | | | | | | | |
| Apprpr. | 303,000 | 403,000 | -- | 20,000 | 20,000 | 20,000 | 5,000 | 771,000 |
| Obligation | 282,990 | 377,707 | -- | 20,000 | 20,000 | 20,000 | -- | 720,697 |
| <u>1980</u> | | | | | | | | |
| Apprpr. | 332,500 | 380,000 | -- | 20,000 | 20,000 | 2,000 | 5,000 | 759,500 |
| Obligation | 318,213 | 375,181 | -- | 20,000 | 20,000 | 2,000 | 4,401 | 739,795 |
| <u>1981</u> | | | | | | | | |
| Apprpr. | 334,000 | 329,000 | 107,000 | 20,000 | 20,000 | -- | 5,000 | 815,000 |
| Obligation | 300,418 | 323,390 | 52,317 | 20,000 | 20,000 | -- | 2,200 | 718,325 |
| <u>1982</u> | | | | | | | | |
| Apprpr. | 325,000 | 318,000 | 374,000 | 20,000 | 20,000 | -- | 5,000 | 1,062,000 |
| Obligation | 311,313 | 296,188 | 371,904 | 20,000 | 20,000 | -- | 5,000 | 1,024,405 |
| <u>1983</u> | | | | | | | | |
| Apprpr. | 353,000 | 334,500 | 396,000 | 20,000 | -- | -- | 2,500 | 1,106,000 |

| | | | | | | | | |
|------------------|---------|---------|---------|--------|-----------------|--------------------------------|-------|-----------|
| Obligation | 291,868 | 331,184 | 383,368 | 20,000 | -- | -- | 2,400 | 1,028,820 |
| | | | | | | Jackson ^{2/} Place | | |
| <u>1984</u> | | | | | | | | |
| Appropriations | 361,400 | 358,300 | 396,800 | 20,000 | -- | 32,000 | 2,500 | 1,171,000 |
| Obligations | 317,525 | 350,366 | 353,063 | 20,000 | | 31,322 | 2,900 | 1,075,176 |
| <u>1985</u> | | | | | | | | |
| Appropriations | 345,275 | 364,075 | 351,075 | 20,000 | -- | 67,575 | 3,000 | 1,151,000 |
| Obligations | 317,469 | 360,995 | 339,556 | 20,000 | | 62,913 | 3,000 | 1,103,933 |
| <u>1986</u> | | | | | | | | |
| Appropriations | 317,000 | 335,400 | 324,600 | 20,000 | -- | 63,700 | 4,300 | 1,065,000 |
| Obligations | 307,679 | 328,267 | 313,031 | 20,000 | -- | 63,627 | 4,125 | 1,036,729 |
| <u>1987</u> | | | | | | | | |
| Appropriations | 370,400 | 368,600 | 360,000 | 20,000 | -- | 54,800 | 3,000 | 1,176,800 |
| Obligations | 360,990 | 343,182 | 276,280 | 20,000 | -- | 53,821 | 1,000 | 1,055,273 |
| <u>1988</u> | | | | | | | | |
| Appropriations | 407,000 | 383,000 | 387,000 | 20,000 | -- | -- | 1,000 | 1,198,000 |
| Obligations | 403,601 | 351,161 | 282,567 | 20,000 | -- | -- | 976 | 1,058,305 |
| | | | | | Pres. Reagan | | | |
| <u>1989</u> | | | | | | | | |
| Appropriations | 421,900 | 419,600 | 385,400 | 20,000 | 181,900 | -- | 2,200 | 1,431,000 |
| Obligations | 390,557 | 359,441 | 324,027 | 20,000 | 152,859 | -- | 964 | 1,247,848 |
| <u>1990</u> | | | | | | | | |
| Appropriations | 426,700 | 386,800 | 387,800 | 20,000 | 599,500 | -- | 2,200 | 1,823,000 |
| Obligations | 407,201 | 336,784 | 352,200 | 20,000 | 592,426 | -- | 724 | 1,815,394 |
| <u>1991</u> | | | | | | | | |
| Appropriations | 446,400 | 423,600 | 421,100 | 20,000 | 649,700 | -- | 3,200 | 1,964,000 |
| Obligations | 420,610 | 409,956 | 367,900 | 20,000 | 596,204 | -- | 724 | 1,815,394 |
| <u>1992</u> | | | | | | | | |
| Appropriations | 459,050 | 443,250 | 448,900 | 20,000 | 755,200 | -- | 2,600 | 2,129,000 |
| Obligations | 436,739 | 411,842 | 407,935 | 20,000 | 699,786 | -- | 500 | 1,976,802 |
| | | | | | | Pres. Bush | | |
| <u>1993</u> | | | | | | | | |
| Appropriations | 462,900 | 462,200 | 450,700 | 20,000 | 761,100 | 228,500 | 2,600 | 2,386,000 |
| Obligations | 448,603 | 454,144 | 388,255 | 20,000 | 746,058 | 189,047 | 1,400 | 2,247,507 |
| <u>1994</u> | | | | | | | | |
| Appropriations | 463,200 | 449,000 | 455,900 | 20,000 | 757,900 | 684,300 | 2,700 | 2,833,000 |
| Obligations | 399,525 | 433,538 | 406,671 | 20,000 | 665,973 | 568,589 | 1,200 | 2,495,496 |
| <u>UNALLOWED</u> | | | | | | | | |
| <u>1995</u> | | | | | | | | |
| Appropriations | 16,200 | 465,100 | 429,500 | 20,000 | 706,400 | 573,300 | 2,500 | 2,213,000 |
| Obligations | -- | 453,235 | 411,213 | 20,000 | 619,955 | 565,921 | 2,500 | 2,072,824 |
| <u>1996</u> | | | | | | | | |
| Appropriations | 18,400 | 441,400 | 436,400 | 20,000 | 718,400 | 544,400 | 2,000 | 2,181,000 |
| Obligations | -- | 430,085 | 394,826 | 20,000 | 605,608 | 540,451 | 1,196 | 1,992,166 |
| <u>1997</u> | | | | | | | | |
| Appropriations | 13,400 | 449,400 | 437,400 | 20,000 | 722,400 | 535,400 | 2,000 | 2,180,000 |
| Obligations | -- | 432,122 | 408,275 | 20,000 | 608,885 | 532,299 | 1,300 | 2,002,881 |

^{1/} Pension only. Transition account funds used from 1/20/69 through 6/30/70, pursuant to GAO decision.

^{2/} SLUC charges.

AUTHORIZING LANGUAGE

The following shows the basic authorizing statute, the Former Presidents Act (P.L. 85-745 of August 25, 1958), with subsequent amendments underscored. The Act making the change is also indicated. The basic legislation, as amended, is cited as "72 Stat. 838, as amended (3 U.S.C. 102 note)".

An Act

To provide retirement, clerical assistants, and free mailing privileges to former Presidents of the United States, and for other purposes.

BE IT ENACTED BY THE SENATE AND HOUSE OF REPRESENTATIVES OF THE UNITED STATES OF AMERICA IN CONGRESS ASSEMBLED,
That

(a) Each former President shall be entitled for the remainder of his life to receive from the United States a monetary allowance at a rate per annum, payable monthly by the Secretary of the Treasury, which is equal to the annual rate of basic pay, as in effect from time to time, of the head of an executive department, as defined in section 101 of title 5, United States Code. However, such allowance shall not be paid for any period during which such former President holds an appointive or elective office or position in or under the Federal Government or the government of the District of Columbia to which is attached a rate of pay other than a nominal rate......P.L. 91-658

(b) The Administrator of General Services shall, without regard to the Civil Service and classification laws, provide for each former President an office staff. Persons employed under this subsection shall be selected by the former President and shall be responsible only to him for the performance of their duties. Each former President shall fix basic rates of compensation for persons employed for him under this paragraph which in the aggregate shall not exceed \$96,000.....P.L. 91-231

per annum, except that for the first 30-month period during which a former President is entitled to staff assistance under this subsection, such rates of compensation in the aggregate shall not exceed \$150,000 per annum......P.L. 95-138

The annual rate of compensation payable to any such person shall not exceed the highest annual rate of basic pay now or hereafter provided by law for positions at level II of the Executive Schedule under section 5313 of title 5, United States Code.....P.L. 90-206

Each individual appointed under this subsection to a position on the office staff of a former President shall be held and considered to be an employee of the Government of the United States for the purposes of the Civil Service Retirement Act, the Federal Employees' Compensation Act, and the Federal Employees' Group Life Insurance Act of 1954.

(c) The Administrator of General Services shall furnish for each former President suitable office space appropriately furnished and equipped, as determined by the Administrator, at such place within the United States as the former President shall specify.

(d).....P.L. 93-191

(NOTE: This subsection, dealing with mailing privileges, was amended by P.L. 86-682, subsequently repealed, and reenacted as positive law (74 Stat. 663, 39 U.S.C. 4165, 4167). To clarify use of the franking privilege, P.L. 93-191 of December 18, 1973, in part amended sections 3214 and 3216, title 39, U.S.C., to read as follows:

"3214. Mailing privilege of the former President; surviving spouse of former President

A former President and the surviving spouse of a former President may send nonpolitical mail within the United States and its territories and possessions as franked mail. Such mail of a former President and of the surviving spouse of a former President marked 'Postage and Fees Paid' in the manner prescribed by the Postal Service shall be accepted by the Postal Service for transmission in the international mails."

"3216. Reimbursement for franked mailings

(a) The....

(b) Postage on, and fees and charges in connection with, mail matter sent through the mails under section 3214 of this title shall be paid each fiscal year, out of any appropriation made for that purpose, to the Postal Service as postal revenue in an amount equivalent to the postage, fees, and charges which would otherwise be payable on, or in connection with, such mail matter.

(c) Payment under subsection (a) or (b) of this section shall be deemed payment for all matter mailed under the frank and for all fees and charges due the Postal Service in connection therewith.

(d) Money collected for matter improperly mailed under the franking privilege shall be deposited as miscellaneous receipts in the general fund of the Treasury."

(e) The widow of each former President shall be entitled to receive from the United States a monetary allowance at a rate of \$20,000 per annum, payable monthly by the Secretary of the Treasury, if such widow shall waive the right to each other annuity or pension to which she is entitled under any other Act of Congress. The monetary allowance of such widow--

(1) commences on the day after the former President dies;

(2) terminates on the last day of the month before such widow--

(A) dies; or

(B) remarries before becoming 60 years of age; and

(3) is not payable for any period during which such widow holds an appointive or elective office or position in or under the Federal Government or the government of the District of Columbia to which is attached a rate of pay other than a nominal rate......P.L. 91-658

(f) As used in this section, the term "former President" means a person--

(1) who shall have held the office of President of the United States of America;

(2) whose service in such office shall have terminated other than by removal pursuant to section 4 of article II of the Constitution of the United States of America; and

(3) who does not then currently hold such office......P.L. 91-658

In addition to the above Former Presidents Act, as amended, P.L. 90-608 (82 Stat. 1192) also states:

"...funds appropriated under this head shall be available hereafter for travel and related expenses of former Presidents and not to exceed two members

of their staffs."

Section 4 of the Presidential Transition Act of 1963 also provides:

"....The provisions of the Act of August 25, 1958 (72 Stat. 838; 3 U.S.C. 102 note), other than subsections (a) and (c) shall not become effective with respect to a former President until six months after the expiration of his term of office as President."

| SUMMARY OF ENTITLEMENT CHANGES | | | | | | | | |
|--|----------------------|---------------|--|-----------------------------|--------------------|---------------------------|--|---------------------|
| | -----PENSIONS----- | | OFFICE STAFF LIMITATION- | | | FRANKING | FED. EMP | SECURITY |
| | <u>President</u> | <u>Widows</u> | <u>Aggregate</u> | <u>Individual</u> | <u>TRAVEL</u> | <u>PRIVILEGE</u> | <u>BENEFIT</u> | <u>& TRAVEL</u> |
| Original, 1958 P.L. 85-745 | \$25,000 | \$10,000 | \$50,000 | Employee of U.S. Senator | None | Pres. Only Reimb. USPS | -- | -- |
| August, 1965 P.L. 88-426 | \$25,000 | \$10,000 | \$65,000 | Employee of U.S. Senator | None | Same | -- | -- |
| December, 1967 P.L. 90-206 | \$25,000 | \$10,000 | \$80,000 | Executive Level II | None | Same | -- | -- |
| October, 1968 P.L. 90-608 | \$25,000 | \$10,000 | \$80,000 | Same | Pres. & 2 Staff | Same | -- | -- |
| April, 1970 P.L. 91-231 | \$25,000 | \$10,000 | \$96,000 | Same | Same | Same | -- | -- |
| January, 1971 P.L. 91-658 | Executive Level I | \$20,000 | Same | Same | Same | Same | -- | -- |
| December, 1973 P.L. 93-191 | Same | Same | Same | Same | Same | Surviving Spouse Incl | -- | -- |
| October, 1977 P.L. 95-138 | Same | Same | \$96,000 \$150,000 for 1st 30 mos. | Same | Same | Same | -- | -- |
| January, 1988 P.L. 100-238 | Same | Same | Same | Same | Same | Same | Hires after 9/30/88 not eligible | -- |
| November, 1988 P.L. 100-679 | Same | Same | Same | Same | Same | Same | Restored for all employees | -- |
| October, 1993 P.L. 103-123 limited | Same | Same | Effective 10/1/93, office allowances/support terminated for existing former Pres. after 5 years; to 5 years for each new former Pres. | | | | | |
| September, 1994 P.L. 103-329 | Same | Same | | | | | \$1M/President \$500,000/surv spouse auth. To be approp. To GSA for successors To Pres. Clinton | |
| October, 1997 P.L. 105-61 | Same | Same | P.L. 103-123 terminations/5-year limits repealed, restoring entitlements | | | | | Same |